

Message Text

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ACTION ACDA-12

INFO OCT-01 ISO-00 ACDE-00 CIAE-00 NSAE-00 NSCE-00
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FM USDEL MBFR VIENNA

TO SECSTATE WASHDC IMMEDIATE 3096

SECDEF WASHDC IMMEDIATE

S E C R E T SECTION 1 OF 3 MBFR VIENNA 0436

E.O. 11652: GDS

TAGS: PARM, NATO, MBFR

SUBJ: MBFR: TALKING POINTS ON DATA FOR JULY 17 INFORMAL

1. ATTACHED ARE THE TALKING POINTS ON DATA AS THEY
EMRGED FROM THE JULY 14 TRILATERAL. FRG REPS WERE
INSISTENT ON USING A HIGHER FIGURE FOR MANPOWER IN
SOVIET DIVISIONS AND AFTER PROLONGED DISCUSSION WE
SETTLED ON QUOTE ABOUT 300,000, UNQUOTE THE
FORMULATION ORIGINALLY AGREED TO BY WASHINGTON IN
STATE 170928.

2. THESE TALKING POINTS WILL BE INTRODUCED AT THE AHG
SESSION ON THE MORNING OF JULY 17 FOR USE IN THE
INFORMAL SESSION LATER THAT DAY.

BEGIN TEXT

1. WE WELCOME THE FACT THAT AMBASADOR TARASOV REPLIED AT THE
LAST SESSION TO WESTERN QUESTIONS NUMBERS 6 AND 7 OF
JULY 4 REGARDING WHY THE EAST DID NOT ACCEPT THE CONCEPT OF
PARITY AND THE COMMON CEILING AT THE OUTSET AND AS TO WHY
EASTERN AUTHORITIES INSTRUCTED WARSAW PACT DELEGATIONS TO PRESS
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IN THE SPRING OF 176 FOR EXCLUSION FROM COUNTING OF A CONSIDER-
ABLE NUMBER OF WARSAW PACT MILITARY PERSONNEL. BUT WE DO
NOT FULLY UNDERSTAND HIS ANSWERS.

2. WE HAVE ALREADY POINTED OUT WHY WER WERE NOT SATISFIED
BY AMBASSADOR TARASOV'S REPLY TO OUR QUESTION AS TO WHY THE

EAST COULD NOT ACCEPT THE CONCEPT OF PARITY AT THE OUTSET OF THESE TALKS.

3. WE ARE ALSO NOT SATISFIED BY HIS ANSWER TO THE SECOND QUESTION, NUMBER 7. WE THEREFORE INTEND TO RETURN TO THESE ISSUES AT A LATER TIME.

4. WE WOULD LIKE NOW TO ANSWER THE EIGHTH QUESTION WHICH EASTERN REPRESENTATIVES ASKED ON JULY 11 REGARDING WESTERN DATA.

5. REFERRING TO THE STAFFS OF THE TERRITORIAL ARMY OF THE FEDERAL REPUBLIC OF GERMANY, AMBASSADOR OESER ASKED IF THE EASTERN UNDERSTANDING WAS CORRECT THAT THE WEST HAD ALLOCATED TO THE SECOND CATEGORY THE PERSONNEL OF HEADQUARTERS HIGHER THAN THE REGIONAL AND DISTRICT STAFFS AND THE UNITS AND SUBUNITS SUBORDINATE TO THESE HIGHER HEADQUARTERS.

6. THE ANSWER TO THIS QUESTION IS THAT THE EASTERN UNDERSTANDING IS CORRECT.

7. WE NOW HAVE SOME FURTHER REMARKS ON EASTERN DATA. IN THE INFORMAL SESSION OF JULY 11, EASTERN REPRESENTATIVE INDICATED WILLINGNESS TO DISCUSS FURTHER THE CONTENTS OF LIST B, WHICH WE GAVE YOU EARLIER, IF THE MAJOR SUBDIVISIONS ON THIS LIST WERE REMOVED. THE WEST HAS NOW PREPARED A LIST FOR SOVIET GROUND FORCES BASED ON THE TWO EARLIER LISTS, A AND B.

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(WESTERN REPS COULD AT THIS POINT HAND EASTERN REPS A COPY OF LIST D, ATTACHED). THIS NEW LIST, LIST D, REPRESENTS OUR UNDERSTANDING, ON THE BASIS OF WHAT EASTERN REPRESENTATIVES HAVE SAID, OF THE UNITS WHICH THE EAST HAS INCLUDED IN ITS COUNT OF SOVIET GROUND FORCE PERSONNEL IN THE REDUCTION AREA.

8. WE WILL RETURN TO DISCUSSION OF THE CONTENT OF THIS LIST IN THE FUTURE. TODAY, WE WOULD, HOWEVER, LIKE TO MAKE ONE GENERAL COMMENT REGARDING THIS LIST AND THE FIGURES WHICH THE EAST PRESENTED ON MARCH 15 FOR SOVIET GROUND FORCE MANPOWER.

9. IT IS OUR UNDERSTANDING FROM EASTERN STATEMENTS THAT THE EAST HAS INCLUDED IN ITS FIGURE OF 344,600 MEN FOR SOVIET GROUND FORCE MANPOWER IN MAJOR FORMATIONS ALL PERSONNEL IN ALL UNITS AND SUBUNITS SHOWN IN ITEMS 1, 2, AND 3 ON LIST D. IT IS OUR UNDERSTANDING FROM EASTERN STATEMENTS THAT THE SOVIET MAJOR FORMATIONS FIGURE ALSO INCLUDES ALL PERSONNEL IN THOSE UNITS AND SUBUNITS LISTED IN ITEMS 4 AND 5 WHICH ARE SUBORDINATE TO SOVIET ARMIES AND TO THE HEADQUARTERS OF THE GROUPS OF SOVIET FORCES IN POLAND AND CZECHOSLOVAKIA.

10. WE ARE HAVING DIFFICULTY IN UNDERSTANDING HOW A TOTAL OF ONLY 344,600 MEN COULD STAFF ALL OF THESE UNITS AND ELEMENTS ON THIS LIST D WHICH I HAVE JUST MENTIONED.

11. SOME OF OUR REASONS ARE AS FOLLOWS: SOVIET FORCES STATIONED IN THE REDUCTION AREA ARE KNOWN TO BE IN A HIGH STATE OF READINESS. IT IS WELL KNOWN THAT THERE ARE A TOTAL OF 27 SOVIET MOTORIZED RIFLE AND TANK DIVISIONS IN THE AREA. THE STRENGTH OF THESE DIVISIONS BY THEMSELVES IS KNOWN TO BE ABOUT 300,000 MEN. EASTERN REPS HAVE SAID THAT THE PERSONNEL OF ALL THESE DIVISIONS ARE INCLUDED IN MAJOR FORMATIONS.

12. THEREFORE, IT DOES NOT SEEM POSSIBLE THAT THE REMAINING FIGURE OF ABOUT 45,000 - 55,000 MEN WOULD BE SUFFICIENT TO STAFF ALL THE OTHER UNITS, SUBUNITS, FORMATIONS, AND COMMANDS THAT
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EASTERN REPS HAVE INDICATED ARE INCLUDED IN THE MAJOR FORMATIONS CATEGORY. WE WOULD INVITE YOUR COMMENTS ON THIS TOPIC.

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TO SECSTATE WASHDC IMMEDIATE 3097

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13. AS YOU KNOW, WE HAVE INFORMALLY INDICATED THAT THE LARGEST DISCREPANCIES BETWEEN WESTERN FIGURES FOR EASTERN FORCES AND EASTERN FIGURES ARE IN SOVIET AND POLISH FORCES.

14. WE HAVE PREPARED A LIST WHICH REPRESENTS OUR

UNDERSTANDING, AGAIN BASED ON WHAT EASTERN REPRESENTATIVES HAVE SAID, OF THE UNITS, SUBUNITS, FORMATIONS, AND COMMANDS WHOSE PERSONNEL HAVE BEEN COUNTED BY THE EAST IN THE EASTERN FIGURE FOR POLISH GROUND FORCE MANPOWER IN MAJOR FORMATIONS. HERE IS THE LIST, WHICH WE CAN CALL LIST E.

15. THE EASTERN FIGURE FOR POLISH GROUND FORCE MANPOWER IN MAJOR FORMATIONS IS 115,000. HERE AGAIN, AS WITH THE SOVIET FIGURE, WE CANNOT UNDERSTAND HOW ALL OF THE MILITARY PERSONNEL IN ALL THE UNITS AND ELEMENTS ON THIS LIST COULD BE STAFFED BY ONLY 115,000 MEN.

16. THE PROBLEMS WE ARE HAVING CAN BE ILLUSTRATED BY THE FOLLOWING EXAMPLE.

17. AS IS WELL KNOWN, THERE ARE A TOTAL OF 13 ACTIVE POLISH MECHANIZED DIVISIONS AND ARMORED DIVISIONS. IT IS CLEAR FROM WHAT EASTERN REPS HAVE SAID THAT THE PERSONNEL OF ALL THESE
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DIVISIONS HAVE BEEN INCLUDED IN THE EASTERN FIGURE OF 115,000.

17. EVEN ALLOWING FOR THE VARYING STRENGTHS OF THESE DIVISIONS, THEY WOULD AMOUNT TO ABOUT 90,000 TO 100,000 MEN.

18. THEREFORE, WE FIND IT HARD TO UNDERSTAND HOW THE REMAINING 25,000 MEN OR LESS WOULD BE SUFFICIENT TO ACCOUNT FOR ALL OF THE PERSONNEL OF OTHER UNITS, SUBUNITS, FORMATIONS AND COMMANDS DESCRIBED ON THE LIST.

19. WE WOULD INVITE YOUR COMMENTS ON THIS TOPIC ALSO.

LIST "D"
(SOVIET FORCES)

UNITS #WHOSE PERSONNEL HAVE BEEN COUNTED IN EASTERN FIGURES FOR SOVIET GROUND FORCES.

1. ALL DIVISIONS
2. ALL BRIGADES
3. ALL THE FOLLOWING

--SEPARATE TANK UNITS AND SUBUNITS
--SURFACE-TO-SURFACE MISSILE UNITS
--ARTILLERY UNITS
--AIR DEFENSE MISSILE UNITS
--SOVIET TRAINING UNITS AND SUBUNITS IN THE AREA.

4. ALL OF THE FOLLOWING SUBORDINATE EITHER CENTRALLY, TO SOVIET ARMIES, OR TO THE GROUPS OF SOVIET FORCES IN POLAND

AND CZECHOSLOVAKIA.

--AIR DEFENSE ARTILLERY
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--ARMY AVIATION
--MILITARY INTELLIGENCE
--SIGNAL
--RADIO TECHNICAL/RADIO ELECTRONICS
--UNITS FOR DEFENSE AGAINST WEAPONS OF MASS DESTRUCTION
--ENGINEER
--MEDICAL
--TRANSPORTATION
--REPAIR
--SUPPLY
--GUARD

5. ALL MILITARY PERSONNEL PERFORMING THE FOLLOWING TYPES OF
FUNCTIONS SUBORDINATE EITHER CENTRALLY, TO SOVIET ARMIES, OR
TO THE GROUPS OF SOVIET FORCES IN POLAND AND CZECHOSLOVAKIA.

--PERFORMING GUARD DUTY FOR DEPOTS, BASES, AND MILITARY
INSTALLATIONS
--ASSIGNED TO FIRE BRIGADES FOR GARRISONS, BASES AND DEPOTS
BUT SEPARATE FROM THEM
--IN MILITARY TRADE ORGANIZATIONS SUCH AS COMMISSARIES AND
POST EXCHANGES OR CANTEENS
--IN CONSTRUCTION UNITS CONCERNED WITH INFRASTRUCTURE SUCH
AS ROAD, BRIDGE, AND AIRFIELD CONSTRUCTION UNITS AND
ENTERPRISES
--IN CENTRAL MEDICAL SERVICES
--IN MILITARY TRANSPORTATION SERVICES

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S E C R E T SECTION 3 OF 3 MBFR VIENNA 0436

--ASSIGNED TO EXECUTIVE AND ADMINISTRATIVE BODIES FOR
TERRITORIAL FORCES
--IN MILITARY POST OFFICES AND MILITARY POSTAL SERVICES
--IN MILITARY TOPOGRAPHICAL SERVICES
--WORKING AS CLERKS, CASHIERS, CLEANING AND MAINTAINING
BUILDINGS, HEATING FACILITIES
--EMPLOYED IN OFFICERS' CLUBS, SOLDIERS' CLUBS, VARIOUS
KINDS OF ARTISTIC ENSEMBLES AND ORCHESTRAS (NOT MILITARY
BANDS), ATHLETIC GROUPS, AND RECREATIONAL ORGANIZATIONS.

(# THE WORD "UNITS" IS EMPLOYED IN ALL CASES IN THE GENERAL
SENSE TO REFER TO UNITS, SUBUNITS, FORMATIONS, AND COMMANDS.)

LIST "E"
(POLAND)

POLISH UNITS, SUBUNITS, FORMATIONS AND COMMANDS# WHOSE PERSONNEL
HAVE BEEN COUNTED IN MAJOR FORMATIONS

1. ALL UNITS OF FOLLOWING TYPES REGARDLESS OF SUBORDINATION

--MECHANIZED UNITS
--ARMORED UNITS
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--AIRBORNE UNITS
--MISSILE (SSM) UNITS

2. ALL BRIGADES REGARDLESS OF TYPE

3. ALL UNITS OF THE FOLLOWING TYPES WHICH ARE SUBORDINATED TO
MILITARY DISTRICTS

--AIR DEFENSE ARTILLERY
--ARMY AVIATION
--AIR DEFENSE MISSILE (SAM)
--MILITARY INTELLIGENCE
--SIGNAL
--ENGINEER
--RADIO TECHNICAL/RADIO ELECTRONICS
--UNITS FOR DEFENSE AGAINST WEAPONS OF MASS DESTRUCTION
--MEDICAL

--TRANSPORTATION
--REPAIR
--SUPPLY
--GUARDS

4. ALL PERSONNEL ASSIGNED TO VOYEVODSHIP STAFFS

5. PERSONNEL PERFORMING THE FOLLOWING TYPES OF FUNCTIONS,
SUBORDINATE TO MILITARY DISTRICTS

--PERFORMING GUARD DUTY FOR DEPOTS, BASES, AND MILITARY
INSTALLATIONS
--ASSIGNED TO FIRE BRIGADES FOR GARRISONS, BASES, AND
DEPOTS
--FOR MAINTENANCE ENTERPRISES, NOT BELONGING TO UNITS
BUT SEPARATE FROM THEM
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--IN MILITARY TRADE ORGANIZATIONS
--IN CENTRAL MEDICAL SERVICES
--IN MILITARY TRANSPORTATION SERVICES
--ASSIGNED TO EXECUTIVE AND ADMINISTRATIVE BODIES
FOR TERRITORIAL FORCES
--IN MILITARY POST OFFICES AND MILITARY POSTAL SERVICES
--IN MILITARY TOPOGRAPHICAL SERVICES
--WORKING AS CLERKS, CASHIERS, CLEANING AND MAINTAINING
BUILDUP AND/OR HEATING FACILITIES
--EMPLOYED IN OFFICERS' CLUBS, SOLDIERS' CLUBS, VARIOUS
KINDS OF ARTISTIC ENSEMBLES AND ORCHESTRAS, ATHLETIC
GROUPS, AND RECREATIONAL ORGANIZATIONS.

(# THE WORD "UNITS" IS EMPLOYED IN ALL CASES IN THE GENERAL
SENSE TO REFER TO UNITS, SUBUNITS, FORMATIONS, AND COMMANDS.)

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